# THE IMPACT OF A VETERAN IDENTITY AMONG TREATMENT TEAMS ON SUCCESSFUL OUTCOMES IN VETERAN TREATMENT COURTS

TEXAS ASSOCIATION OF SPECIALTY COURTS (TASC)

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# Professional Biography

#### **Education & Experience:**

**Doctorate in Public Administration & Public Policy** 

BS and MA in Criminal Justice and Criminology

Veteran

Retired law enforcement officer

Over 20 years of combined military and civilian law enforcement experience

#### **Current Position & Research Agenda:**

Interprofessional Advanced Fellow in Addiction Treatment

Dallas Addiction Leadership Training (DALT)

VA North Texas Healthcare System

Research focus: The nexus between substance use, mental health, and justice-involvement within the Veteran community

### **Contact Information**

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# Research Intent & Question

# Research Intent & Originality

Desire to help the Veteran community

**Exponential growth in Veteran Treatment Courts (VTCs)** 

 First formed in 2004—as of 2016, there are 461 courts, dockets, or tracks nationwide

Relative lack of scholarly research on VTCs

To date, there are no known studies that explore the relationship between VTC personnel structures and policy processes and outcomes

Does a Veteran identity among treatment team members within VTCs result in substantive outcomes for Veterans entering and proceeding through treatment programs?

# **Guiding Theory**

# Representative Bureaucracy Theory

A dilemma for the democratic administration of public policies exists

- Individual bureaucrats routinely engage in discretionary decision making that impacts policy processes and outcomes
  - Ineffective internal and external controls

Asserted as a means for instilling key democratic values within administrative processes and outcomes

- Equity
- Legitimacy
- Responsiveness

# Two Key Elements of Representation

- 1. Passive Representation: The extent to which organizations *resemble* the public they serve, in terms of various demographic and socioeconomic characteristics or identities
  - Characteristics
  - Equity & legitimacy



- 2. Active Representation: The assumption of a representative role that results in substantive outcomes for members of the public with shared characteristics
  - Processes
  - Equity, legitimacy, and responsiveness

# Conditions for Passive-to-Active Linkage

1. Demographic characteristic or social identity of the administrator must be politically relevant (related to the body politic, public administration, policy-making, etc.)

Discretion over policies that are relevant to their key demographic characteristics or social identities

### Social Identities

Social identities are more inclusive than sociodemographic characteristics and their use marks an evolutionary shift in terminology

#### Social Identity Theory:

- Describes aspects of an individual's self-concept based upon their membership in groups
- Individuals are not wholly defined by their innate characteristics
- Relevant identities are derived from multiple sources

These identities can include, but are not limited to:

- Sexual orientation
- Class
- Job Title

- Ideology
- Educational background
- Religion

- Veteran Status
- Geographic Location

# Logic of Representation

Similarities in Social Origins/Identities

Similarities in Socialization Experiences

Shared Attitudes & Values

Favorable Policy
Outcomes for
Demographically
Represented Groups

# **Evidence Supporting Representation**

Evidence supports the relationship between an administrator's social identity and favorable outcomes for those with shared identities

#### Identities and Settings include:

- Minority race within educational settings and the Equal Employment Opportunity Commission (EEOC)
- Hispanic and Latino ethnicity within educational systems and the EEOC
- Women within educational and local government settings

# Representative Bureaucracy within the context of VTCs

# Conditions for Representation

#### 1. Veteran Identity is *politically relevant*

- 20.3 million veterans in the U.S.
- Organizations lobby on behalf of Veterans on topics including healthcare, homelessness, suicide prevention, and disability rights
- 2 national programs focus on Veteran criminal justice issues

# 2. Treatment team members have discretion over policies relevant to a Veteran identity

- VTCs feature non-adversarial, collaborative, and discretionary decisionmaking
- Highly politicized needs of Afghanistan and Iraq Veterans
  - 2011 National Directive—Focus on the "unique needs" of Veterans suffering from PTSD,
     TBI, and substance abuse

# Representative Bureaucracy within the context of VTCs

#### Passive representation:

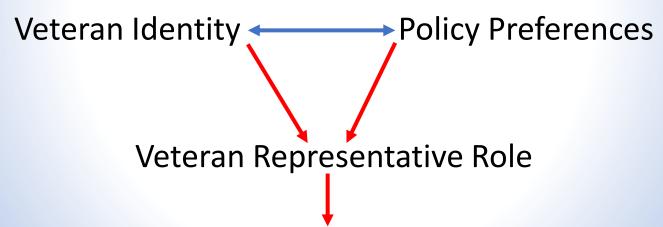
The extent to which VTCs resemble the public in terms of treatment team members with a military background

#### Active representation:

The assumption of a Veteran representative role resulting in substantive outcomes for members of the public with shared characteristics

# Representative Bureaucracy within the context of VTCs

General Hypothesis: The intersection between a Veteran identity and policy preferences among treatment team members is likely to yield favorable policy outcomes for Veterans entering and proceeding through treatment programs



Favorable Policy Outputs/Outcomes for Veterans in Treatment Programs

# Methodology

### Hypothesis for Each Model Representing Substantive Outcomes

**Entries**: Veteran courts are more likely to have extensive entries of veterans into treatment programs

#### **African American & Hispanic Veteran Entries:**

- Veteran courts are more likely to have extensive entries of minority racial/ethnic Veterans
   OR
- Minority race/ethnicity courts are more likely to have extensive entries of minority racial/ethnic Veterans

**Exclusions:** Veteran courts are more likely to have minimal exclusions of eligible veterans from treatment programs

**Sanctions**: Veteran courts are more likely to have minimal sanctions for contractual violations

Incentives: Veteran courts are more likely to have extensive incentives for good behavior

**Graduations**: Veteran courts are more likely to have extensive graduations from treatment programs

### Sample Frame

Purposive sample of all VTCs in three contiguous states in the Southern region of the United States (Louisiana, New Mexico, & Texas)

All treatment team members

No Justice Involved Veterans (JIVs) sampled—requested data already captured by courts

Multiple sources used to identify courts and court coordinators

- Justice for Vets (national data source)
- State-level MH/specialty court program managers
- State-level VTC coordinators
- Individual VTC coordinators
- Internet searches

### Survey Instrument

Original survey instrument

Closed question format—objective data

Modified mixed-mode design—Sequential order of a web survey followed by a mail survey

Court coordinators—Disseminated survey

Pilot survey with a VTC in North Texas region

# Theoretical Foundation and Binomial Logistic Coding for Outcome Variables

Each outcome variable is a hypothesized measure of favorable outcomes for Veterans in treatment programs

#### Coding:

| 1. | Entries                  | 0 = Minimal | 1 = Extensive |
|----|--------------------------|-------------|---------------|
| 2. | African American Entries | 0 = Minimal | 1 = Extensive |
| 3. | Hispanic Entries         | 0 = Minimal | 1 = Extensive |
| 4. | Exclusions               | 0 = Minimal | 1 = Extensive |
| 5. | Sanctions                | 0 = Minimal | 1 = Extensive |
| 6. | Incentives               | 0 = Minimal | 1 = Extensive |
| 7. | Graduations              | 0 = Minimal | 1 = Extensive |

#### Theoretical Foundation for Predictor & Control Variables

#### **Veteran Status**

#### Minority Race/Ethnicity

#### **Minority Gender**

**Age:** Can impact politically relevant attitudes and values—As age increases, representative behavior is likely to decrease

Education: Can impact politically relevant attitudes and values

- Formal & Professional Education: As formal education increases, representative roles are likely to increase
- *Formal Training*: In agencies with explicit advocacy roles like VTCs, as formal training increases, the link between passive and active representation is likely strengthened

Agency Socialization: Key factor in bureaucratic representation

Length of Current Employment: Acts much like Formal Training

### Logistic Regression Coding for Predictor Variables

#### Primary Independent Variable

| 1. Veteran Sta | otus 0 = Non-Veteran (50% or less) | 1 = Veteran (51% or more) |
|----------------|------------------------------------|---------------------------|
|----------------|------------------------------------|---------------------------|

#### **Control Variables**

| 2. | Race/Ethnicity | 0 = Non-Minority (50% or less) | 1 = Minority (51% or more) |
|----|----------------|--------------------------------|----------------------------|
|    |                |                                |                            |

| 3. Gender 0 = Male (50% or less Female) | 1 = Female (51% or more) |
|---|--------------------------|
|---|--------------------------|

| 4. Age | 0 = Younger     | 1 = Older |
|--------|-----------------|-----------|
|        | 2 : 2 3:: 10 2: |           |

7. Length of CurrentEmployment0 = Minimal1 = Extensive

# Descriptive Statistics

# Final Sample Frame Descriptive Statistics

#### **Participation Rates**

Entire Sample: 27% ( $\frac{90}{334}$ )

New Mexico courts: 33%  $(\frac{7}{21})$ 

Louisiana courts: 59% ( $\frac{19}{32}$ )

Texas courts: 23% ( $\frac{66}{281}$ )

Individual courts: Rates range from 8% to 100%

- 6 had participation rates ranging between 50% and 75%
- 2 had participation rates ranging between 76% and 99%

#### **Final Sample Frame**

Level of measurement: Court-level

20 VTCs provided useable responses

- Represents 61% of the total courts in the sample  $(\frac{20}{33})$
- 4% of the total nationwide Veteran courts  $(\frac{20}{461})$

# Descriptive Statistics of Outcome Variables

| Entries                             | Minimal = $70\% \left(\frac{14}{20}\right)$ | Extensive = 30% ( $\frac{6}{20}$ ) |
|-------------------------------------|---|------------------------------------|
| African American<br>Veteran Entries | Minimal = 65% ( $\frac{13}{20}$ )           | Extensive = 35% ( $\frac{7}{20}$ ) |
| Hispanic Veteran                    |   |                                    |
| Entries                             | Minimal = 30% ( $\frac{6}{20}$ )            | Extensive = $70\% (\frac{14}{20})$ |
| Exclusions                          | Minimal = 75% ( $\frac{15}{20}$ )           | Extensive = 25% ( $\frac{5}{20}$ ) |
| Sanctions                           | Minimal = 75% ( $\frac{15}{20}$ )           | Extensive = 25% $(\frac{5}{20})$   |
| Incentives*                         | Minimal = 79% ( $\frac{15}{19}$ )           | Extensive = 21% ( $\frac{4}{19}$ ) |
| Graduations                         | Minimal = 80% ( $\frac{16}{20}$ )           | Extensive = 20% ( $\frac{4}{20}$ ) |
|                                     |   |                                    |

# Descriptive Statistics of Predictor Variables

| <b>\</b> | / J | <br> | 1 |               | L   | L  | _  |
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| V        | C   | u    |   | <b>J</b>      | LCI | LU |    |

Non-Veteran = 75%  $(\frac{15}{20})$ 

 $Veteran = 25\% \left(\frac{5}{20}\right)$ 

Non-Minority =  $65\% \left(\frac{13}{20}\right)$ 

 $Minority = 35\% \left(\frac{7}{20}\right)$ 

Male = 35%  $(\frac{7}{20})$ 

Female =  $65\% \left(\frac{13}{20}\right)$ 

Age

Younger =  $45\% \left(\frac{9}{20}\right)$ 

Older =  $55\% \left(\frac{11}{20}\right)$ 

**Education** 

Graduate or Less =  $80\% \left(\frac{16}{20}\right)$ 

Professional =  $20\% \left(\frac{4}{20}\right)$ 

Formal Training

Minimal =  $30\% (\frac{6}{20})$ 

Extensive =  $70\% \left(\frac{14}{20}\right)$ 

**Length Current** 

Minimal =  $70\% \left(\frac{14}{20}\right)$ 

Extensive =  $30\% \left(\frac{6}{20}\right)$ 

**Employment** 

# Findings from Logistic Regression

### Two Models that Behaved as Expected

#### **Entries**

Veteran Identity: Veteran courts were associated with 12.79 times higher odds of extensive entries into treatment programs than non-veteran courts

|                           |              |                    |              |    |                   |        | 95% C.I.for EXP(E |         |
|---------------------------|--------------|--------------------|--------------|----|-------------------|--------|-------------------|---------|
|                           | В            | S.E.               | Wald         | df | Sig.              | Exp(B) | Lower             | Upper   |
| <b>VetStatus</b>          | <b>2.549</b> | <mark>1.690</mark> | <b>2.275</b> | 1  | <mark>.131</mark> | 12.797 | <mark>.466</mark> | 351.366 |
| Minority Race/Ethnicity   | 004          | 1.374              | .000         | 1  | .998              | .996   | .067              | 14.728  |
| Gender                    | .809         | 1.674              | .234         | 1  | .629              | 2.246  | .084              | 59.697  |
| Age                       | -1.641       | 1.588              | 1.069        | 1  | .301              | .194   | .009              | 4.352   |
| Education                 | .952         | 1.785              | .284         | 1  | .594              | 2.590  | .078              | 85.642  |
| FTraining                 | -1.031       | 1.912              | .291         | 1  | .590              | .357   | .008              | 15.138  |
| LengthCurrEmp             | .415         | 1.591              | .068         | 1  | .794              | 1.514  | .067              | 34.216  |
| Constant                  | 863          | 2.798              | .095         | 1  | .758              | .422   |                   |         |
| Nagelkerke R <sup>2</sup> | .296         |                    |              |    |                   |        |                   |         |

#### **Graduations**

Veteran Identity: Veteran courts were associated with 2.08 times higher odds of extensive graduations than non-veteran courts

|                           |                   |              |       |    |                   |              | 95% C.I.for EXP(I |                     |
|---------------------------|-------------------|--------------|-------|----|-------------------|--------------|-------------------|---------------------|
|                           | В                 | S.E.         | Wald  | df | Sig.              | Exp(B)       | Lower             | Upper               |
| VetStatus                 | <mark>.732</mark> | <b>1.773</b> | .171  | 1  | <mark>.680</mark> | <b>2.080</b> | <mark>.064</mark> | <mark>67.109</mark> |
| Minority Race/Ethnicity   | 1.515             | 1.680        | .814  | 1  | .367              | 4.551        | .169              | 122.546             |
| Gender                    | .743              | 2.082        | .127  | 1  | .721              | 2.102        | .036              | 124.387             |
| Age                       | -1.857            | 1.552        | 1.432 | 1  | .231              | .156         | .007              | 3.269               |
| Education                 | 2.743             | 2.724        | 1.014 | 1  | .314              | 15.536       | .075              | 3237.296            |
| LengthCurrEmp             | 751               | 2.348        | .102  | 1  | .749              | .472         | .005              | 47.014              |
| Constant                  | -2.384            | 2.792        | .729  | 1  | .393              | .092         |                   |                     |
| Nagelkerke R <sup>2</sup> | .247              |              |       |    |                   |              |                   |                     |

### 5 Models that Did Not Behave as Expected

#### **African American Veteran Entries**

**Veteran Identity**: Reduction in Veteran courts was associated with 2.39 times higher odds of extensive African American entries

Minority Race/Ethnicity: Reduction in the minority race/ethnicity of the court was associated with 1.32 times higher odds of extensive African American entries

|                           |                  |                    |                   |    |                   |                   | 95% C.I.f         | or EXP(B)          |
|---------------------------|------------------|--------------------|-------------------|----|-------------------|-------------------|-------------------|--------------------|
|                           | В                | S.E.               | Wald              | df | Sig.              | Exp(B)            | Lower             | Upper              |
| <b>VetStatus</b>          | 874              | <mark>1.486</mark> | <mark>.346</mark> | 1  | <mark>.556</mark> | <mark>.417</mark> | .023              | <mark>7.673</mark> |
| Minority Race/Ethnicity   | <mark>280</mark> | <mark>1.181</mark> | <mark>.056</mark> | 1  | <mark>.813</mark> | <mark>.756</mark> | <mark>.075</mark> | <mark>7.654</mark> |
| Gender                    | .205             | 1.275              | .026              | 1  | .872              | 1.227             | .101              | 14.930             |
| Age                       | .374             | 1.358              | .076              | 1  | .783              | 1.453             | .101              | 20.822             |
| Education                 | .668             | 1.591              | .176              | 1  | .675              | 1.951             | .086              | 44.131             |
| FTraining                 | .699             | 1.505              | .216              | 1  | .642              | 2.012             | .105              | 38.425             |
| LengthCurrEmp             | 568              | 1.537              | .137              | 1  | .712              | .567              | .028              | 11.519             |
| Constant                  | -1.150           | 2.088              | .303              | 1  | .582              | .317              |                   |                    |
| Nagelkerke R <sup>2</sup> | .092             |                    |                   |    |                   |                   |                   |                    |

#### **Hispanic Veteran Entries**

**Veteran Identity**: Reduction in Veteran courts was associated with 41.66 times higher odds of extensive Hispanic entries (Statistically significant p = .056)

Minority Race/Ethnicity: Reduction in the minority race/ethnicity of the court was associated with 2.21 times higher odds of extensive Hispanic entries

|                           |                   |                    |                   |    |                   |                   | 95% C.I.f         | or EXP(B)          |
|---------------------------|-------------------|--------------------|-------------------|----|-------------------|-------------------|-------------------|--------------------|
|                           | В                 | S.E.               | Wald              | df | Sig.              | Exp(B)            | Lower             | Upper              |
| VetStatus                 | <del>-3.748</del> | <mark>1.962</mark> | <b>3.648</b>      | 1  | <mark>.056</mark> | <mark>.024</mark> | <mark>.001</mark> | <mark>1.103</mark> |
| Minority Race/Ethnicity   | 79 <mark>5</mark> | <mark>1.554</mark> | <mark>.262</mark> | 1  | <mark>.609</mark> | <mark>.452</mark> | <mark>.021</mark> | <mark>9.495</mark> |
| Gender                    | -2.180            | 1.995              | 1.195             | 1  | .274              | .113              | .002              | 5.637              |
| Age                       | -1.710            | 1.802              | .900              | 1  | .343              | .181              | .005              | 6.186              |
| Education                 | 665               | 1.796              | .137              | 1  | .711              | .514              | .015              | 17.367             |
| FTraining                 | .850              | 1.724              | .243              | 1  | .622              | 2.339             | .080              | 68.649             |
| LengthCurrEmp             | 493               | 1.434              | .118              | 1  | .731              | .611              | .037              | 10.158             |
| Constant                  | 4.553             | 3.498              | 1.694             | 1  | .193              | 94.932            |                   |                    |
| Nagelkerke R <sup>2</sup> | .369              |                    |                   |    |                   |                   |                   |                    |

### 5 Models that Did Not Behave as Expected

#### **Exclusions**

Veteran Identity: Veteran courts were associated with 8.57 times higher odds of extensive exclusions of eligible Veterans

|                           |                    |                    |                    |    |                   |                    | 95% C.I. | for EXP(B)     |
|---------------------------|--------------------|--------------------|--------------------|----|-------------------|--------------------|----------|----------------|
|                           | В                  | S.E.               | Wald               | df | Sig.              | Exp(B)             | Lower    | Upper          |
| <b>VetStatus</b>          | <mark>2.148</mark> | <mark>1.614</mark> | <mark>1.773</mark> | 1  | <mark>.183</mark> | <mark>8.571</mark> | .363     | <b>202.548</b> |
| Gender                    | .420               | 1.515              | .077               | 1  | .782              | 1.522              | .078     | 29.668         |
| Age                       | .487               | 1.416              | .118               | 1  | .731              | 1.627              | .101     | 26.089         |
| Education                 | 2.707              | 1.798              | 2.267              | 1  | .132              | 14.981             | .442     | 507.696        |
| FTraining                 | .452               | 1.926              | .055               | 1  | .815              | 1.571              | .036     | 68.474         |
| LengthCurrEmp             | 658                | 1.787              | .135               | 1  | .713              | .518               | .016     | 17.197         |
| Constant                  | -3.130             | 2.459              | 1.620              | 1  | .203              | .044               |          |                |
| Nagelkerke R <sup>2</sup> | .267               |                    |                    |    |                   |                    |          |                |

#### **Sanctions**

Veteran Identity: Veteran courts were linked to 1.81 times higher odds of extensive sanctions than non-Veteran courts

|                           |                   |              |      |    |                   |        | 95% C.I.for EXP(B) |               |
|---------------------------|-------------------|--------------|------|----|-------------------|--------|--------------------|---------------|
|                           | В                 | S.E.         | Wald | df | Sig.              | Exp(B) | Lower              | Upper         |
| VetStatus                 | <mark>.593</mark> | <b>1.431</b> | .171 | 1  | <mark>.679</mark> | 1.809  | <mark>.109</mark>  | <b>29.880</b> |
| Minority Race/Ethnicity   | -1.392            | 1.455        | .916 | 1  | .339              | .248   | .014               | 4.303         |
| Gender                    | 431               | 1.525        | .080 | 1  | .778              | .650   | .033               | 12.924        |
| Age                       | -1.102            | 1.235        | .795 | 1  | .373              | .332   | .030               | 3.743         |
| Education                 | 447               | 1.889        | .056 | 1  | .813              | .639   | .016               | 25.927        |
| LengthCurrEmp             | .514              | 1.581        | .106 | 1  | .745              | 1.672  | .075               | 37.076        |
| Constant                  | 128               | 1.977        | .004 | 1  | .948              | .880   |                    |               |
| Nagelkerke R <sup>2</sup> | .176              |              |      |    |                   |        |                    |               |

# 5 Models that Did Not Behave as Expected

**Incentives** 

Veteran Identity: Reduction in Veteran courts was associated with the odds of extensive incentives for good behavior by a factor of 2.32

|                           |                  |              |                   |    |                   |                   | 95% C.I.for EXP(B) |                     |
|---------------------------|------------------|--------------|-------------------|----|-------------------|-------------------|--------------------|---------------------|
|                           | В                | S.E.         | Wald              | df | Sig.              | Exp(B)            | Lower              | Upper               |
| <b>VetStatus</b>          | <mark>845</mark> | <b>1.740</b> | <mark>.236</mark> | 1  | <mark>.627</mark> | <mark>.430</mark> | <mark>.014</mark>  | <mark>13.010</mark> |
| Minority Race/Ethnicity   | 653              | 1.451        | .203              | 1  | .653              | .520              | .030               | 8.946               |
| Gender                    | -1.062           | 1.398        | .577              | 1  | .448              | .346              | .022               | 5.360               |
| Education                 | 342              | 1.874        | .033              | 1  | .855              | .711              | .018               | 27.952              |
| LengthCurrEmp             | 1.181            | 1.544        | .585              | 1  | .444              | 3.258             | .158               | 67.122              |
| Constant                  | 571              | 1.536        | .138              | 1  | .710              | .565              |                    |                     |
| Nagelkerke R <sup>2</sup> | .162             |              |                   |    |                   |                   |                    |                     |

# Point Estimates of Probability

#### Point Estimates of Probability Computation

Point estimates of probability are based on the logit probability function

 Estimate coefficients from the binomial logistic regression output are used to solve the logit probability function based on linear regression equation

Three point estimates of probability were provided for each outcome variable

- 1. Sample Characteristics Model: Model based on the specific sample characteristics:
  - $Z = \text{Constant} + \beta_1(\text{VetStatus}) + \beta_2(\text{Race/Eth}) + \beta_3(\text{Gender}) + \beta_4(\text{Age}) + \beta_5(\text{Edu}) + \beta_6(\text{FTrng}) + \beta_7(\text{LengthCurrEmp})$
  - $Z = \text{Constant} + \beta_1(0) + \beta_2(0) + \beta_3(1) + \beta_4(1) + \beta_5(0) + \beta_6(1) + \beta_7(0)$
- 2. Veteran Court Model: Hypothetical model incorporating Veteran Status
- 3. Representative Bureaucracy Model: Hypothetical model incorporating representative characteristics

### Sample Characteristics Model for Extensive Entries

Z = Constant + 
$$β_1$$
(VetStatus)+ $β_2$ (Race/Eth) +  $β_3$ (Gender) +  $β_4$ (Age) +  $β_5$ (Edu) +  $β_6$ (Ftrng) +  $β_7$ (LengthCurrEmp)

$$Z = -.863 + 2.549$$
(VetStatus) - .004(Race/Eth) + .809(Gender) – 1.641(Age) + .952(Edu) – 1.031(Ftrng) + .415(LengthCurrEmp)

$$Z = -.863 + 2.549(0) - .004(0) + .809(1) - 1.641(1) + .952(0) - 1.031(1) + .415(0)$$

$$Z = -.863 + .809 - 1.641 - 1.031$$

$$Z = -2.726$$

Prob(ExtensiveEntries) = 
$$\frac{1}{1+e^{2.726}}$$

Prob(ExtensiveEntries) = .06

|                         |                    |                    |                    |    |                   |        | 95% C.I.for EXP(B) |                      |
|-------------------------|--------------------|--------------------|--------------------|----|-------------------|--------|--------------------|----------------------|
|                         | В                  | S.E.               | Wald               | df | Sig.              | Exp(B) | Lower              | Upper                |
| VetStatus VetStatus     | <mark>2.549</mark> | <mark>1.690</mark> | <mark>2.275</mark> | 1  | <mark>.131</mark> | 12.797 | .466               | <mark>351.366</mark> |
| Minority Race/Ethnicity | 004                | 1.374              | .000               | 1  | .998              | .996   | .067               | 14.728               |
| Gender                  | .809               | 1.674              | .234               | 1  | .629              | 2.246  | .084               | 59.697               |
| Age                     | -1.641             | 1.588              | 1.069              | 1  | .301              | .194   | .009               | 4.352                |
| Education               | .952               | 1.785              | .284               | 1  | .594              | 2.590  | .078               | 85.642               |
| FTraining               | -1.031             | 1.912              | .291               | 1  | .590              | .357   | .008               | 15.138               |
| LengthCurrEmp           | .415               | 1.591              | .068               | 1  | .794              | 1.514  | .067               | 34.216               |
| Constant                | 863                | 2.798              | .095               | 1  | .758              | .422   |                    |                      |

## Interpretation of Findings

## **Entries and Graduations**

Both models produced outcomes consistent with hypotheses

Although not statistically significant, BOTH models provide substantive support for the tenets of representative bureaucracy = Favorable policy outcomes are more likely for those with shared identities

As Veteran identity increased, there was an increased likelihood of extensive entries and extensive graduations (12.79 times higher odds & 2.08 times higher odds, respectively)

### Point Estimates

### **Entries**—Expectation of *HIGHER* probabilities

- Veteran identity model approached .50 probability of extensive entries (.45)
- Representative model surpassed .90 probability of extensive entries (.94)
- Inclusion of hypothetical Veteran identity & representative characteristics resulted in INCREASED odds of extensive entries compared to sample characteristics model (.06)

### **Graduations**—Expectation of *HIGHER* probabilities

- Veteran identity model had lower than .10 probability of extensive graduations (.06)
- Representative model surpassed .90 probability of extensive graduations (.93)
- Inclusion of hypothetical Veteran identity & representative characteristics demonstrated HIGHER probabilities of extensive graduations compared to sample characteristics model (.03)

# African American Entries, Hispanic Entries, Exclusions, Sanctions, & Incentives

These 5 models did NOT produce findings consistent with hypotheses (71% of all models)

Although not statistically significant, models provide substantive support for the relationship between social identities and policy preferences = Favorable policy outcomes are less likely for those with shared identities

# African American Entries, Hispanic Entries, Exclusions, Sanctions, & Incentives

As Veteran identity decreased, there was an increased likelihood of extensive African American Veteran entries, extensive Hispanic Veteran entries, and incentives (2.39, 41.66, and 2.32 times higher odds, respectively)

As the minority race/ethnicity of the court decreased, there was an increased likelihood of extensive African American and Hispanic Veteran entries (1.32 and 2.21 times higher odds, respectively)

As Veteran identity increased, there was an increased likelihood of extensive exclusions and extensive sanctions (8.57 and 1.81 times higher odds, respectively)

### Point Estimates

### **African American Veteran Entries**—Expectation of *HIGHER* probabilities

- Veteran identity model slightly surpassed .30 probability of extensive entries (.32)
- Representative model had lower than .25 probability of extensive entries (.21)
- Inclusion of hypothetical Veteran identity & representative characteristics resulted in DECREASED odds of extensive entries compared to sample characteristics model (.53)

### **Hispanic Veteran Entries**—Expectation of *HIGHER* probabilities

- Veteran Identity model had .10 probability of extensive entries
- Representative model had lower than .10 probability of extensive entries (.08)
- Inclusion of hypothetical Veteran identity & representative characteristics resulted in DECREASED odds of extensive entries compared to sample characteristics model (.82)

### Point Estimates

#### **Exclusions**—Expectation of *LOWER* probabilities

- Veteran identity model approached .60 probability of extensive exclusions (.59)
- Representative model approached .90 probability of extensive exclusions (.87)
- Inclusion of hypothetical Veteran identity & representative characteristics resulted in INCREASED odds
  of extensive exclusions compared to sample characteristics model (.15)

### **Sanctions**—Expectation of *LOWER* probabilities

- Both the Veteran identity model & representative model had lower than .30 probability of extensive sanctions (.25 and .21, respectively)—**Tends to support expectations**
- Inclusion of hypothetical Veteran identity & representative characteristics resulted in **INCREASED** odds of extensive sanctions compared to sample characteristics model (.16) —**Tends to oppose expectations**

### **Incentives**—Expectation of *HIGHER* probabilities

- Both the Veteran identity model and representative model had lower than .10 probability of extensive incentives (.08 and .09, respectively)
- Inclusion of hypothetical Veteran identity & representative characteristics resulted in **DECREASED** odds of extensive incentives compared to sample characteristics model (.16)

# Theoretical Explanations for Alternative Findings on Veteran Identity

## Representative Bureaucracy Justifications

Intersectionality: The intersection of multiple, and often competing, identities

 Treatment team members have multiple identities that can often compete for precedence on attitudes and values (i.e., race, ethnicity, gender, education)

**Agency Socialization:** Although VTCs have an explicit advocacy role, the unique personnel structure of these courts could attenuate the passive-to-active representation link

- Judges often sit on other benches
- Prosecuting attorneys and defense attorneys often handle other, 'non-veteran,' cases
- Social service providers may have other, 'non-veteran,' cases

## Hardship Principle

Distinct military culture exists that is grounded in shared experiences and hardships:

- Branch of service
- Basic training/Boot camp/Specialty training/school
- Base/Post Assignments
- Unit Assignments
- Deployments (TDY, support of wartime operations)
- Combat exposure

Beliefs and values within a distinct military culture can continue as Veterans enter civilian life upon retirement or separation

## Hardship Principle

The knowledge and understanding borne through shared experiences and hardships may prejudice a Veteran's views towards other Veterans

How an individual Veteran copes with their own personal hardship(s) may be used as a barometer by which other Veterans are judged during challenging or difficult situations

I've been through \_\_\_\_\_, and I haven't had a problem with \_\_\_\_\_ (arrest, unemployment, etc.)

## Hardship Principle

To put it simply, Veterans may be *less sympathetic* and *harder* towards other Veterans based on their own experiences during difficult situations

Documented in two separate studies within a VA setting

Military training may serve to form an identity that is characterized by the *desensitization* towards the difficulties facing other Veterans

## Limitations and Future Research

### Limitations

### **Limited Sample Size**

- Can impact generalizability of findings
- Too few cases resulted in poor model fit for some predictor variables
  - Possibility of diminished reliability of estimates for probability combinations
  - Convergence failure for some variables
  - Variables ultimately removed from final model

### **Limited Number of Control Variables**

- May impact ability to control for confounders
- Directly related to sample size
- Some variables identified by research were removed from model due to failed assumption tests and overall poor model fit

### Future Research

Larger Sample Size: Increase the size and scope of the cases under study

- Increase the number of courts
- Increase the number of states

More Control Variables: Increase the number of variables to control for spurious relationships

Further Explore Veteran Identity: The unexpected findings on the relationship between Veteran identity and outcomes necessitates the need to further investigate the determinants of a Veteran representative role

- Introduce strength of Veteran identity variables
- 'Hardship' Principle is a possible explanation that needs further research & development

## Policy Implications

Knowledge produced by this research can aid in the creation of *more effective* personnel structures within **current** and **future** VTCs

 Compared to similarly situated Veterans, those Veterans who receive individualized and specialized services from VTCs are more likely to reduce incurred societal costs

A more thorough understanding of the relationship between Veteran identity and successful outcomes could:

- Provide invaluable information on mitigating the 'revolving door' of recidivism
- Reduce the human and monetary costs associated with reoffending that impacts Veterans, their families, and society

The evidence produced by the research suggests that Veteran identity is associated with unfavorable outcomes for JIVs entering and proceeding through treatment programs

- Need to replicate study with more courts and variables to observe effect of Veteran Identity
- Findings may suggest structuring treatment teams with more proportionate civilian-toveteran ratios to control for veteran identities



## **Contact Information**

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